

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 EA-10 ISO-00 CAB-02 CIAE-00 COME-00
DOTE-00 EB-08 INR-10 NSAE-00 FAA-00 L-03 SS-15
NSC-05 PA-01 ICA-11 /092 W
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R 041920Z MAY 78
FM AMCONSUL MONTREAL
TO SECSTATE WASHDC 439
INFO SECDEF WASHDC
AMEMBASSY HELSINKI
AMCONSUL LENINGRAD
AMEMBASSY MOSCOW
AMEMBASSY OSLO
AMEMBASSY SEOUL

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FROM USREP ICAO DOWNS

E.O. 11652: NA
TAGS: EAIR, MILL, PORG, ICAO, KS, UR
SUBJECT: ICAO ACTION REGARDING ANNEX 2 (RULES OF THE AIR).

REF: LENINGRAD 1319

1. INTEREST GROWING AT ICAO, IN WAKE OF DOWNING OF KAL B-707,
IN LOOKING INTO IMPROVING ANNEX 2 PROVISIONS WHICH
PERTAIN TO INTERCEPTION OF CIVIL AIRCRAFT. DEPT WILL
FIND PRIOR ACTION IN 1973-74 TO AMEND ANNEX 2 AFTER LIBYAN
AIRLINER WAS DOWNED BY ISRAELIS. (SEE ICAO ANWP 4251, 8 MAR,
1974). US REP HAD NOTED UHF/VHF INCOMPATIBILITY OF FIGHTER
AND TRANSPORT RADIO EQUIPMENT. WORLD-WIDE IMPLEMENTATION
OF ICAO ANNEX 2 IS ALSO UNEVEN. WE NOTE FROM US DOD FLIGHT
INFO PUBLICATION THAT SOVIET INTERCEPTION PROCEDURES DIFFER
IN SEVERAL RESPECTS FROM ICAO STANDARDS.

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2. US REP CALLED ON SCAN (FINNISH) COUNCIL REP, WHO AGREED TO
REQUEST TAPES OR TRANSCRIPTS MADE BY FINNISH BOARD OF AVIATION.

3. ON FOLLOW-UP CONVERSATION WITH SCAN COUNCIL REP (FINNISH)
HE ADVISED ME THAT INFORMATION IN THE MONTREAL
GAZETTE (TEXT FOLLOWS) IS SUBSTANTIALLY CORRECT PURSUANT TO A

CABLE HE JUST RECEIVED FROM HELSINKI. FURTHER THE CABLE STATES THAT THE READ-OUT FROM THE SUBJECT TAPE WILL BE GIVEN ON REQUEST TO ANY ICAO MEMBER. FINNISH CABLES READ AS FOLLOWS: ROVANIEMI AREA CONTROL HAD COMMUNICATION ON APRIL 20, 1978; AND HEARD ON THE EMERGENCY FREQUENCY 121.5 IN ENGLISH AS FOLLOWS: AT 1835 GMT "FIGHTER AIRCRAFT THIS IS KOREAN AIRCRAFT 902." SUBSEQUENTLY TWICE AT 1840 ROVANIEMI AND KOREAN AIRCRAFT APPARENTLY DEPRESSED SIMULTANEOUSLY AND THE TRANSMISSION WAS GARBLED. AT 1841 THE CLEAR TRANSMISSION "ALIEN AIRCRAFT -- THIS IS KOREAN AIRCRAFT 902 OVER."

4. TEXT OF GAZETTE ARTICLE: QUOTE: KOREAN TRIED TO CONTACT RUSSIANS -- HELSINKI (REUTER) THE PILOT AND NAVIGATOR OF SOUTH KOREAN AIRLINER TRIED CONTACTING RUSSIAN FIGHTER PLANES THREE TIMES BY EMERGENCY RADIO BEFORE THE RUSSIAN AIRCRAFT FORCED THEM DOWN 12 DAYS AGO, A FINNISH AIR MINISTRY OFFICIAL SAID YESTERDAY.

QUOTE: THE KOREAN AIRLINES BOEING 707 FLYING OVER THE NORTH POLE TO SEOUL FROM PARIS CRASH LANDED ON A FROZEN LAKE IN THE SOVIET UNION. TWO PASSENGERS WERE KILLED WHEN THE FIGHTERS OPENED FIRE.

QUOTE: A FINISH AIR MINISTRY OFFICIAL SAID YESTERDAY THAT AIR CONTROL IN OVANIEMI, NORTHERN FINLAND HAD A TAPE-RECORDING WHICH SHOWED THAT CAPTAIN KIM CHANG-KYU TRIED TO CALL THE FIGHTERS LIMITED OFFICIAL USE

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THREE TIMES IN FIVEMINUTES, BUT RECEIVED NO RESPONSE. QUOTE APPARENTLY THE SOVIET FIGHTER AIRCRAFT WERE NOT LISTENING TO THE EMERGENCY CHANNEL."

QUOTE JORMA JALKANEN SAID FINISH AUTHORITIES WOULD MAKE THE CONTENTS OF THE RECORDING AVAILABLE TO THE SOVIET UNION OR SOUTH KOREA ON REQUEST.

QUOTE: THE SOVIET UNION SAID IN A STATEMENT AFTER THE INCIDENT THAT THE KOREAN CREW HAD UNDERSTOOD THE SOVIET FIGHTERS' ORDER TO LAND.

QUOTE: HOWEVER, KIM TOLD A NEWS CONFERENCE IN COPENHAGEN FOUR DAYS AGO THAT COMMUNICATIONS WERE "ENTIRELY OUT OF ORDER."

QUOTE HE ADDED. "IN MY OPINION THE MILITARY AND CIVIL WAVE-LENGTHS WERE DIFFERENT."

QUOTE THE PILOT AND NAVIGATOR, WHO WERE DETAINED IN THE SOVIET UNION FOR A WEEK, HAVE DECLINED TO GIVE DETAILS OF THE INCIDENT PENDING AN OFFICIAL INQUIRY DUE TO OPEN IN SEOUL. UNQUOTE

5. INQUIRY SHOULD BE MADE AS TO WHETHER OR NOT KOREAN 902 TRIED TO CONTACT GROUND STATIONS ON OTHER FREQUENCIES, FOR EXAMPLE WEST SPITSBERGEN.
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Message Attributes

Automatic Decaptioning: X
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Channel Indicators: n/a
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Concepts: RULES, CIVIL AVIATION, DETENTION, AIRCRAFT, AIR COMBAT OPERATIONS, AIRSPACE VIOLATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
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